

# WEST VIRGINIA LEGISLATURE

## 2021 REGULAR SESSION

**Introduced**

### **House Bill 2081**

**FISCAL  
NOTE**

BY DELEGATES ZUKOFF, BARRETT, HANSEN, HOTT,

YOUNG AND ROWE

[Introduced February 10, 2021; Referred to the Committee  
on Energy and Manufacturing then Finance]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new section,  
 2 designated §11-21-71c, relating to tax on income of nonresidents for natural resources  
 3 royalty payments received from lessees; providing legislative findings; defining terms;  
 4 providing for withholding of estimated tax liabilities from natural resources royalty  
 5 payments for nonresidents by lessees; providing exceptions to the tax withholding  
 6 requirements under certain circumstances; providing that withheld amounts be paid by  
 7 lessees to the Tax Commissioner on behalf of the nonresidents; providing for refunds to  
 8 nonresidents for overpayment; requiring annual withholding statements, reconciliation,  
 9 and filing requirements; requiring electronic filing under specified circumstances; providing  
 10 for criminal and civil penalties in certain circumstances for non-compliance; providing for  
 11 rule-making; and providing an effective date.

*Be it enacted by the Legislature of West Virginia:*

**ARTICLE 21. PERSONAL INCOME TAX.**

**§11-21-71c. Withholding tax on income from natural resources royalty payments for nonresidents.**

1 (a) Legislative findings. - Because of the lack of an effective mechanism to collect state  
 2 taxes owed for income earned in the state from out-of-state lessors of in-state mineral interests  
 3 has resulted in significant loss of tax revenue to West Virginia, the Legislature finds that a creation  
 4 of an alternative collection methodology for assuring payments of taxes due the state from out-  
 5 of-state lessors is necessary to assure equitable, fair and uniform collection of royalty payments  
 6 for in-state properties from all lessors of these interests.

7 (b) Withholding tax on income from nonresident natural resources royalty payments. --

8 (1) Every lessee of West Virginia real estate who makes a natural resources royalty  
 9 payment in the course of a trade or business to a lessor who does not reside in the State of West  
 10 Virginia shall withhold West Virginia personal income tax on natural resources royalty payments  
 11 to that lessor.

12 (2) Every lessee required to withhold West Virginia personal income tax on natural  
13 resources royalty payments to a nonresident lessor under this section shall deduct and withhold  
14 from such payments a tax computed in such manner as to result, so far as practicable, in  
15 withholding from the lessor's payments during each calendar year an amount substantially  
16 equivalent to the tax reasonably estimated to be due under this article resulting from the inclusion  
17 in the lessor's West Virginia adjusted gross income received from the payments during such  
18 calendar year. The method of determining the amount to be withheld shall be prescribed by the  
19 Tax Commissioner.

20 (3) The withholding of tax under this section is optional with respect to payments to a  
21 lessor who receives less than \$1,000 annually in natural resources royalty payments from the  
22 lessee and is at the discretion of the lessee.

23 (c) Amounts collected under subsection (b) of this section and paid over to the Tax  
24 Commissioner shall be deemed to have been paid to the Tax Commissioner on behalf of the  
25 lessor from whom the amounts were withheld. The lessor will be credited with having paid the  
26 amounts for the taxable years in which natural resources royalty payment that is the subject of  
27 the tax occurred against any tax owed by the lessor to the State of West Virginia on income  
28 resulting from the natural resources royalty payment and is entitled to a refund from the Tax  
29 Commissioner of any amount in excess of the amount owed.

30 (d) For the purposes of this section, the term or phrase:

31 (1) "Lessor" includes individuals, estates or trusts, or any other type of business entity that  
32 leases a property interest that permits a natural resource to be extracted.

33 (2) "Natural resource" means all forms of minerals including, but not limited to, rock, stone,  
34 limestone, coal, shale, gravel, sand, clay, petroleum, natural gas, oil, natural gas liquids, metal  
35 ores and rare earth metals that are contained in, under or on the soils or waters of this state, and  
36 timber and forest products and any other natural resource the production of which is taxable under  
37 §11-13A-1 et seq. of this code.

38 (3) "Natural resources royalty payment" means a payment reserved by the grantor of a  
39 natural resource interest, or similar right, and payable proportionately to the use made of the right  
40 by the grantee. Royalty interests in natural resource properties are generally created by  
41 assignment of an economic interest via a leasing arrangement between the lessor of the natural  
42 resource rights and a lessee. Natural resources royalty payments include, but are not limited to,  
43 rents, delay rentals, royalty interests, working interests, lease bonus payments and overriding  
44 royalty interests.

45 (e) Annual withholding statements. --

46 (1) Every lessee required to withhold West Virginia personal income tax on natural  
47 resources royalty payments to a nonresident lessor under this section shall furnish to each lessor  
48 an annual statement at such time in such manner as may be prescribed by the Tax Commissioner  
49 showing the total payments made by the lessee to the lessor during the taxable year and showing  
50 the amount of the tax deducted and withheld from the payments under this section.

51 (2) Every lessee required to withhold tax under this section shall file a withholding return  
52 as prescribed by the Tax Commissioner and pay over to the Tax Commissioner the taxes required  
53 to be deducted and withheld. The due dates for returns and payments may, at the discretion of  
54 the Tax Commissioner, be established by the commissioner to match as closely as practicable  
55 the due dates in effect for employer's withholding under §11-21-74 of this code: *Provided, That*  
56 not later than January 31, 2023, and January 31 of each year thereafter, lessees shall submit to  
57 the Tax Commissioner the annual reconciliation of West Virginia income tax withheld, together  
58 with state copies of all withholding tax statements reflecting West Virginia tax withholding,  
59 including, but not limited to, 1099s, furnished to each lessor for income from natural resources  
60 royalty payments from the preceding calendar year, notwithstanding the fact that the lessee may  
61 have a calendar tax year ending on December 31 or a fiscal tax year ending on a date other than  
62 December 31: *Provided, however, That* the Tax Commissioner may by rule prescribe one or more  
63 different due dates for the annual reconciliation, and withholding statements, based upon

64 reporting and accounting practices of natural resources producers or particular segments of the  
65 natural resourced production industry, as may be appropriate. Notwithstanding the provisions of  
66 this section, where the average quarterly amount deducted and withheld by any lessee is less  
67 than \$150 and the aggregate for the calendar year can reasonably be expected to be less than  
68 \$600, the Tax Commissioner may by rule permit a lessee to file an annual return and pay over to  
69 the commissioner the taxes deducted and withheld on a due date prescribed by the  
70 commissioner.

71 (A) Whenever any lessee fails to collect, truthfully account for, or pay over the tax, or to  
72 make returns of the tax as required in this section, the Tax Commissioner may serve a notice  
73 requiring the lessee to collect the taxes which become collectible after service of the notice, to  
74 deposit the taxes in a bank approved by the Tax Commissioner, in a separate account, in trust  
75 for and payable to the commissioner and to keep the amount of the tax in the separate account  
76 until payment over to the commissioner. The notice remains in effect until a notice of cancellation  
77 is served by the Tax Commissioner. Failure of a lessee or other person responsible for compliance  
78 with any order issued by the Tax Commissioner under this section is subject to the civil and  
79 criminal penalties and liabilities prescribed by this chapter for failure to withhold tax or failure to  
80 remit withheld tax, or both.

81 (B) An annual reconciliation of West Virginia personal income tax withheld shall be  
82 submitted by the lessee by the due date thereof established under this section, following the close  
83 of the calendar year, together with State Tax Division copies of all withholding tax statements for  
84 that calendar year. The reconciliation shall be accompanied by a list of the amounts of income  
85 withheld for each lessor in such form as the Tax Commissioner prescribes and shall be filed  
86 separately from the lessor's monthly or quarterly return.

87 (C) Any lessee required to file a withholding return for 25 or more lessors shall file its return  
88 using electronic filing as defined in §11-21-54 of this code. A lessee that is required to file  
89 electronically but does not do so is subject to a penalty in the amount of \$25 per lessor for whom

90 the return was not filed electronically, unless the lessee shows that the failure is due to a technical  
91 inability to comply.

92 (f) *Rule-making.* -- The Tax Commissioner may propose legislative, procedural,  
93 interpretive or emergency rules or any combination thereof, for promulgation in accordance with  
94 §29A-3-1 et seq. of this code to implement this section.

95 (g) *Effective date.* – The provisions of this section apply to all taxable years beginning after  
96 December 31, 2021.

NOTE: The purpose of this bill is to require lessees of West Virginia real estate who make natural resources royalty payments for in-state property to any nonresident lessor, to withhold West Virginia personal income tax on natural resources royalty payments. The bill provides exceptions, penalties, defines terms and grants rule-making authority.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.